

THE SINDH PUBLIC SECURITY RULES, 1999.

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**GOVERNMENT OF SINDH
HOME DEPARTMENT.**

NOTIFICATION

Karachi, dated the 25th May, 1999.

NO.HD-SO(A&S)IL(211)/1999. In exercise of the powers conferred under Section 46 of the Police Act 1861 read with the section 11 of the Pakistan Arms Ordinance, 1965 and all powers enabling it in this behalf, the Government of Sindh are pleased to make the following rules namely:-

1. **SHORT TITLE COMMENCEMENT**

- (1) These rules may be called "The Sindh Public Security Rules 1999."
- (2) They shall come into force at once..

2. **DEFINITIONS**

In these rules, unless there is anything repugnant in the subject or context.

- (1) "Committee" means Mohallah Muhafiz Committee appointed under these rules;
- (2) "CPLC" means the Citizens Police Liaison Committee;
- (3) "Domestic Servant" means a person rendering household service or working as house watchman or performing any other similar duty on rental basis;
- (4) "Employer" means a person hiring services of a domestic servant;
- (5) "Mohalla" means whole or part of an urban area of a Metropolitan Corporation of Municipality or a Town Committee comprising of one or more Census Blocks but not exceeding 200 houses to form a contiguous area for the purpose of Chowkidari under these rules;
- (6) "Village" means any village which has a separate name in the Revenue Records and is defined by boundary marks, and is not an urban area;
- (7) "Watchman" means a village watchman appointed under these rules.

3. **APPOINTMENT OF VILLAGE WATCHMEN.**

- (1) The Deputy Commissioner shall appoint one or more Watchmen for each village on the recommendations of the Sub-Divisional Magistrate and Sub-Divisional Police Officer concerned.

- (2) The recommendations under Sub-rule (1) shall be finalized in consultation with the inhabitants of the village after holding inquiry into his age, character and integrity of the recommendee.
- (3) Where the village is too small to provide a watchman, the Deputy Commissioner may unite such village with one or more neighboring villages.
- (4) The number of Watchmen for a village shall be fixed by the Deputy Commissioner with reference to number of houses and character of the population, but not exceeding ten based on the ration of 1:50 houses;
- (5) Where the number of Watchmen in a village is five or more, then one of them shall be appointed as Head Watchman in consultation with residents of a village;
- (6) Where there is no consensus on the nomination of a Watchman or Head Watchmen, the Deputy Commissioner shall appoint such persons as watchman or head watchman in that village as he thinks fit;
- (7) The Watchman or Head Village Watchman shall perform such duties as may be assigned to him by the Deputy Commissioner.

4. **MOHALLAH MUHAFIZ COMMITTEES**

- (1) The Deputy Commissioner shall arrange the establishment of a Committee in the urban area in his district;
- (2) A Committee may comprise of notables of the Mohallah, Social Workers, Civil Defence Razakars, NGOs or public spirited persons as may be appointed by the Deputy Commissioner;
- (3) A Committee may consist of five to seven Members, one of whom shall be nominated as Convenor;
- (4) A Committee may hire persons for watch & ward duties after due inquiry about their age, character, integrity and ability at such remuneration and on such terms and conditions as it may determine.

5 **UNCTION OF THE VILLAGE/
MOHALLAH MUHAFIZ COMMITTEES**

The Watchmen, Head Watchmen and Committees shall perform the following functions:-

- (1) to keep watch and ward in their jurisdiction;

- (2) to arrange the security of worship places including Mosques, Imam Bargahs especially during prayer times;
- (3) to communicate to the S.D.M. or Officer-in-charge of Police Station of the area, any information he may obtain or receive in respect of any person found lurking in their jurisdiction or who has no ostensible means of subsistence or who cannot give satisfactory account of himself;
- (4) to communicate to the SHO concerned the movements of all bad characters in their jurisdiction or neighborhoods;
- (5) to communicate to SDM or SHO of all disputes and matters which are likely to lead to any riot or serious affray or affect the public peace in their jurisdiction;
- (6) to interpose for the purpose of preventing the commission of any cognizable offence as defined in the Code of Criminal Procedure;
- (7) to communicate to the SDM or SHO, the commission of or a design to commit any cognizable offence within their jurisdiction;
- (8) to interpose for the prevention of any injury attempted to be committed or caused to any public property;
- (9) To defend the inhabitants from the dacoits, burglars or thieves;
- (10) To communicate to the SDM or SHO of the area of any occurrence of sectarian nature.

6. **NEIGHBOURHOOD CARE**

- (1) A Committees or Committees in the jurisdiction of a Police Station may establish an Association **on voluntary basis** to be named as Neighborhood Care Association for the purpose of organizing security and municipal functions;
- (2) The members of Association may select/elect from amongst themselves an organizing committee comprising of seven members including the President, General Secretary, and Treasurer;
- (3) The Association may generate resources on voluntary basis for keeping the area clean and establishing Security System in collaboration with the local Police, Civic Agencies including the Citizens Police Liaison Committee (CPLC);

- (4) The CPLC may in collaboration with an association run a Neighbourhood care Project in any area and such project shall be named as the CPLC-NC (name of the area) and the project shall run under the supervision and direction of the CPLC and the Deputy Commissioner concerned;
- (5) For the purpose, the Civic Agencies shall coordinate with the Association.

7. **APARTMENT ASSOCIATIONS**

- (1) Each Self-contained Apartment Plaza or project shall have an Association of its own comprising at least a President ,General Secretary, and Treasurer;
- (2) The Association shall be responsible for the security, cleanliness and provision of Utilities in the Plaza or Project;
- (3) It shall be mandatory for the civic agencies, Police and utilities to cooperate with the association in performance of its functions;
- (4) The security guards and other staff hired by the Association shall be registered with the Local Police Station in Form 'B' appended to these rules.

8. **BUSINESS / INDUSTRIAL AREAS ASSOCIATIONS**

- (1) Each industrial zone or a sub-sect of a Zone or a business area or a sub-sect of a business area may form an Association duly registered under the relevant law comprising such number of office bearers and / or members as it may decide.
- (2) Sub-rules(2) to (4) of rule 7 shall mutates mutandis apply to the Association formed under Sub-rule (1).

9. **REGISTRATION**

- (1) All associations and Committees formed under these rules including watchmen, members of such association and committees, their respective office bearers and members shall be registered with the Local Police Station with duplicate record in the office of the concerned Deputy Commissioner, provided that Neighbourhood Care Association and its member shall also be registered with the CPLC under intimation to the concerned Deputy Commissioner and Superintendent of Police.

10. **CONTRIBUTION**

- (1) Each resident, owner, tenant with the jurisdiction of any of the Association or Committee formed under these rules shall contribute towards the Funds of the respective Association or Committee each month as it may prescribe with the approval of the Deputy Commissioner concerned:

Provided that the such contribution in case of a widow or a pensioner or non-earning member shall be $\frac{1}{4}$ th of the prescribed contribution;

Provided further that the prescribed contribution may be reduced to 50% in case of low-income members if there is consensus in the Association or committees that he is not in a position to pay.

- (2) In case of default, such member shall be liable to fine of Rs.200/- per month in addition to prescribed contribution and it may be enforced through Sub-Divisional Magistrate only on a written Complaint of the respective Association through summary procedure.

11. **DISMISSAL OR DISSOLUTION**

- (1) The Deputy Commissioner may dismiss any Watchman or Headman for any misconduct or neglect of duty;
- (2) The tenure of the Committees shall be one year unless earlier dissolved by the Deputy Commissioner for any misconduct or neglect of duty or dispute;
- (3) The Neighbourhood Care Association shall be on permanent basis unless $\frac{1}{4}$ th of the members of the Committee desire in writing a fresh election or selection;
- (4) A member of the Committee or Neighbourhood Care Association unless removed earlier may resign;
- (5) In case of dissolution of a committee or removal of a member or accruing a vacancy, the Deputy Commissioner shall nominate a new committee or member or arrange fresh selection.
- (6) In case of the removal of a member or office bearer of a Neighbourhood Care Association working in terms of rule 6(4) the CPLC shall nominate a new member or arrange a fresh election in coordination with Deputy Commissioner;

- (7) The CPLC may at any time modify or withdraw any arrangement with any one Neighbourhood Care Associations in which case the Deputy Commissioner shall make alternate arrangements.

12. **HOLDING OF OPEN KATCHERIES / MEETINGS**

- (1) The Illaqa Magistrate shall hold open Katcheries in rural areas of his jurisdiction atleast once in two month to review the functioning of Watchmen or Headmen;
- (2) The S.D.M. in urban areas shall hold meeting atleast once a month with each Committee or Association at a suitable place preferably at mosque or a School;
- (3) The Deputy Commissioner and Superintendents of Police shall hold monthly meeting with their respective representatives;
- (4) A representative of the CPLC shall also participate in all meetings with any Neighbourhood Care Association which if functioning in accordance with rule 6(4) above.

13. **ISSUANCE OF I.D. CARDS**

- (1) The Deputy Commissioner shall issue Identity Cards to the Watchmen, Headmen, and Members of all Committees or Association formed under these rules:

Provided that the CPLC shall issue Identity Cards duly countersigned by the Deputy Commissioner to the members, office bearers, and staff of Neighbourhood Care Association working in terms of rule 6(4).

- (2) The holder of Identity Card shall be extended access to office of the Deputy Commissioner, Magistrate and Police Station concerned to bring any matter to their notice.

14. **VILLAGE DEFENCE**

The Village(s) amendable to dacoit activities shall be defended as under:-

- (1) On receipt of request by a village for providing official weapons, the Local police shall assess the requirement keeping in view such danger;
- (2) The assessment shall invariably be supported by recent activities of the dacoits in the vicinity;
- (3) The Local Police shall submit a report to the District Magistrate through S.P. in

this regard;

- (4) The District Magistrate shall submit a detailed report alongwith his recommendations with reference to number of licences or weapons required, names of Village Watchmen / Headmen to whom weapons or licences are to be issued, **for orders of the Government;**
- (5) The official weapons will be provided on the surety of the local Nek-Mard who will be responsible to ensure that these weapons are not mis-used;
- (6) Such surety will be furnished to the District Magistrate;
- (7) The scale of ammunition would be fifty round for each weapon and the use of the ammunition would be verified by the local SHO before it is replaced;
- (8) The replacement can take effect only with the approval of the District Magistrate;
- (9) The list of the persons who will be allowed to carry these weapons for Village defence will be provided to the police who will verify their antecedents;
- (10) They will also be issued permits under the authority of the District Magistrate;
- (11) The arms and ammunitions issued under the Village / Border Defence Scheme will be on loan, and will remain the property of the government;
- (12) The Superintendents of Police will be responsible for ensuring that arms and ammunition obtained from the police are given on loan to such villagers only who are of good character, possessing a proficiency certificate in the use of firearms and having licence for the possession thereof;
- (13) The Superintendents of Police will also see that the villagers to whom arms and ammunition are issued under the Village Defence Scheme maintain them in good working order and have at all times with sufficient quantity of ammunition;
- (14) The persons concerned shall be made to understand that any loss or damage caused to the firearms through their negligence will have to be made good by them;
- (15) The persons to whom such arms are issued must execute surety bond to that effect in accordance with Form 'A' appended to these rules in triplicate, a copy shall be retained at Police Station, a copy be provided to licensee, and a copy be transmitted to District Magistrate / District Superintendent of Police for

record;

- (16) These weapons will only be allowed to be carried in public within a specified area to be determined by the District Magistrate while issuing licence. The only exception would be when such persons are going in hot-pursuit of the dacoits;
- (17) A list of the villagers to whom the weapons are issued on loan will be displayed in the office of the police Station concerned;
- (18) The weapons will be periodically inspected by the SHO and whenever necessary the district armourer will be called for their repairs/ maintenance;
- (19) The reports of such inspection will be recorded in a separate register to be maintained at the Police Station;
- (20) The SHO on patrol duty will inspect these weapons atleast once in a month and the SDPO and the SP whenever visiting these villages will also inspect these weapons and make a note in the relevant register, a copy of such reports will be sent to the District Magistrate;
- (21) In case the licensee dies or leaves the village, the arms and the unexpended ammuniton shall be got immediately deposited in the Local Police Station Malkhana and the SHO concerned will then submit fresh proposal for the re-issue of such arms;
- (22) The authority to withdraw and control these weapons will vest in the District Magistrate who could approve the withdrawal of these weapons on the recommendations of the S.P.
- (23) The number of weapons to be issued to a village will not be less than two and more than five subject to revision periodically;
- (24) The maximum number of weapons to be issued to a district would be determined by the Commissioner in consultation with DIG of the Range and such recommendations will be submitted for orders of the Government;
- (25) The Semi-automatic or automatic weapons will not be issued under Village Defence Scheme except in an extraordinary grave situation with the prior approval of the Chief Executive.

15. **REGISTRATION OF DOMESTIC SERVANT**

- (1) Every employer shall have his domestic servant registered with the Police Station concerned on payment of Rs. 20/- within 15 days of his appointment

in accordance with Form 'B' appended to these rules;

- (2) The Police Station shall maintain the record of each Domestic Servant in quadruplicate; one copy shall be retained at the Police Station, one copy shall be transmitted each to District Superintendent of Police office and CPLC which shall computerize the record and one copy shall be provided to the employer duly stamped and signed by SHO.
- (3) The SHO shall maintain a proper account of the receipts which shall be expensed only on maintenance of records;
- (4) The employer shall inform the Police Station within seven days of termination of or quitting of the service by a Registered Domestic Servant;
- (5) The non-registration of domestic servant by the employer with Local Police Station shall make the employer liable for abetment if such domestic servant is found involved in any offence at any stage.

16. **RECEIPTS**

All receipts from the fines recovered under these rules shall be deposited in a separate account to be designated by Finance Department which shall be incurred on printing, maintenance of record, finger prints records, computerization of such records and prosecution of domestic servants found involved in cognizable crime.

BY ORDER OF THE GOVERNOR

**ABDUL WAJID RANA
SECRETARY TO GOVERNMENT OF SINDH
HOME DEPARTMENT**

FORM-A

**SURETY BOND FOR
WEAPON ISSUED FROM
DISTRICT MALKHANA / FIR ARMS BUREAU
(Sub-Rule 15 of Rule 14)**

- (1) Full Name of the Licensee _____
- (2) Father's Name _____
- (3) N.I.C.No. _____
- (4) Date of issue _____
- (5) Place of issue _____
- (6) Full Address _____
- (7) Name of the Nek Mard / Guarantor. _____
- (8) Weapon issued: Make : _____
Caliber : _____
- (9) Ammunition issued _____

I _____ S/o. _____
r/o _____ Deh _____ Taluka _____ District _____

do hereby undertake that I shall be personally responsible for the proper use and maintenance of the Government weapon, the details whereof are mentioned above issued to me for prevention of crime and defence of the Village against dacoits. Any misuse shall be my personal liability.

**Signature of Nek Mard/
Guarantor**

**Signature of the Watchman/
Head Watchman**

(Name & Signature of SHO)



**SEAL OF
POLICE STATION**

FORM-B

DOMESTIC SERVANT REGISTRATION FORM
(Sub-Rule 1 of Rule 15)

The Station House Officer,
P.S. _____
District _____



**SEAL OF THE
POLICE STATION**

- (1) Full Name of the Servant _____
(2) Father's Name _____
(3) Mother's Name _____
(4) Full Address (a) Outside Karachi _____

(b) In Karachi _____

- (5) N.I.C. No. _____
(6) Date of issue _____
(7) Place of issue _____
(8) Education _____
(9) Date of Arrival in Karachi. _____

- (10) Reference with (i) _____
Full Address _____
in Karachi. _____
(ii) _____

- (11) References with (i) _____
Full Addresses _____
at Native Place _____
(ii) _____

12. Services to be Cook / Mali / Chowkidar / Driver /
Performed by the Telephone Operator / Sweeper / Other.
servant _____
(Tick One) (Indicate details in case of other)

(2)

13. In case of driver, indicate Driving Licence No. Date and Place of Issue. _____

14. Address of the last two houses served (If any) (i) _____

- (ii) _____

15. Employer's Name. _____
16. Employer's Full Address. _____

17. Profession of Employer. _____

Employer's Signature.

APPLICANT'S SIGNATURE

Finger Prints of the Servant

(Name and Signature of SHO)

FOR OFFICIAL USE ONLY